LEGISLATIVE SERVICES AGENCY

OFFICE OF FISCAL AND MANAGEMENT ANALYSIS

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FISCAL IMPACT STATEMENT

LS 6424 NOTE PREPARED: Dec 23, 2011

BILL NUMBER: HB 1152 BILL AMENDED:

SUBJECT: City and Town Court Jurisdiction.

FIRST AUTHOR: Rep. McClain BILL STATUS: As Introduced

FIRST SPONSOR:

FUNDS AFFECTED: X GENERAL IMPACT: State & Local

DEDICATED FEDERAL

<u>Summary of Legislation:</u> This bill provides that certain city or town courts have jurisdiction over misdemeanors if the judge of the city or town court is an attorney in good standing under the requirements of the Indiana Supreme Court.

Effective Date: July 1, 2012.

Explanation of State Expenditures:

Explanation of State Revenues: <u>Summary-</u> Depending on how much revenue is collected, the state General Fund could gain an estimated \$210,000 annually. Prosecuting attorneys would no longer be able to file misdemeanor cases in 56 city and town courts in Indiana because the city or town court judge is not required to be an attorney. Consequently, these cases would have to be filed in a trial court with criminal jurisdiction in the same county as the city or town court. The state share of court fees from city and town courts is 55%, while the state share of court fees from trial courts is 70%. The following table uses average annual filings between 2006 and and 2010 to estimate the gain to the state General Fund.

Potential Revenue (in \$M) from Added Misdemeanor Filings in Trial Courts											
									State Share If:		
		Fee		%				Potential	70%	55%	
Number of		(If Found		Ordered		%		Revenue	(In Trial	(In City/town	New State
Filings		Guilty)		to Pay		Paying		(In \$M)	Court)	Court)	Money
21,799	X	\$120	X	67%	X	80%	=	\$1.40	\$0.98	\$0.77	\$0.21

Explanation of Local Expenditures: Transferring misdemeanor cases from selected city and town courts that are not required by statute to be an attorney to the trial courts in the same county would likely mean added workload for trial courts in the counties shown below. These counties are noted because they have a weighted caseload utilization rate that exceeds the state average. The following table illustrates the added number of judicial officers that would be needed to maintain these counties at their weighted caseloads at the 2010-level workloads.

New Judicial Officers Needed by County											
Elkhart	Madison	Clark	Vigo	Grant	Vermillion	Johnson	St. Joseph	DeKalb	Totals		
1.7	1.2	0.7	0.7	0.9	0.3	0.2	0.1	0.1	5.9		

<u>Background and Method</u> – IC 33-35-5-7 requires the judges of the following 19 city and town courts to be an attorney in good standing under the requirements of the Supreme Court. The counties in which these cities and towns are located would not be affected by this bill.

City and Town Courts Required to have a Judge who is an Attorney							
Anderson	East Chicago	Lake Station	Noblesville				
Avon	Gary	Lowell	Plainfield				
Brownsburg	Greenwood	Martinsville	Schererville				
Carmel	Hammond	Merrillville	Whiting				
Crown Point	Hobart	Muncie					

These city and town courts are not required to have an attorney in good standing with the Supreme Court to be a judge. Counties in which these cities or towns are located would be affected by this bill.

City and Town Courts Not Required to Have a Judge who is an Attorney									
Alexandria	Bunker Hill	Demotte	Fremont	Knox	Nappanee	Sellersburg	Wabash		
Attica	Burlington	Dunkirk	Gas	Lawrenceburg	New Castle	Sharpsville	Walkerton		
Aurora	Butler	Edgewood	Goshen	Lebanon	New Haven	Terre Haute	West Lafayette		
Batesville	Charlestown	Elkhart	Hagerstown	Marion	Pendleton	Thorntown	Whitestown		
Beech Grove	Clarksville	Elwood	Jamestown	Monon	Peru	Tipton	Winchester		
Bicknell	Clinton	Frankfort	Jeffersonville	Mooresville	Portland	Union	Yorktown		
Bluffton	Delphi	Franklin	Knightstown	N. Manchester	Roanoke	Versailles	Zionsville		

The following table shows the average number of misdemeanors filed in city and town courts according to whether the judge of the court is required to be an attorney in good standing with the Indiana Supreme Court:

City and Town Court in Which Judge is Required to be Attorney							
Required Not Required							
City and Town Courts	19	56					
Misdemeanors Filed ¹ 24,075 21,799							
¹ Annual average between 2007 and CY 2010.							

Estimated Shift in Workload to Trial Courts – In the following table, LSA used the reported weighted caseloads which are published in the 2010 *Indiana Judicial Report* to determine whether the county is one in which these city and towns are located and would need more judicial officers because of the added misdemeanors. The Weighted Caseload methodology assumes that each misdemeanor takes roughly 40 minutes on average to dispose. LSA recalculated the county's weighted caseload by adding the new judicial officers who might be needed. If the recalculated weighted caseload was less than the state average (1.35), then LSA assumed that no additional judicial officers would be needed. If the new weighted caseload exceeded the statewide average, then the added judicial officers were included in this table.

Explanation of Local Revenues: Revenue from court fees would shift from city and town general funds to county general funds in the counties shown in the following table. The potential revenue transfer could mean a change of the following amounts:

Shifting of Court Fees								
County	City and Town General Funds		County General Fund	Net Effect on Local Units				
Elkhart	(\$78,280)		\$24,907	(\$53,373)				
Madison	(51,197)		16,290	(34,907)				
Clark	(45,154)		14,367	(30,787)				
Vigo	(30,693)		9,766	(20,927)				
Grant	(30,254)		9,626	(20,628)				
Starke	(10,457)		3,328	(7,129)				
Vermillion	(10,315)		3,282	(7,033)				
Johnson	(9,339)		2,972	(6,367)				
Henry	(9,084)		2,890	(6,194)				
Delaware	(6,580)		2,093	(4,487)				
St. Joseph	(5,972)		1,900	(4,072)				
Morgan	(3,609)		1,149	(2,460)				
Jay	(3,340)		1,063	(2,277)				
Tipton	(3,042)		968	(2,074)				
DeKalb	(2,208)		702	(1,506)				
Randolph	(2,038)		649	(1,389)				
Fountain	(2,009)		639	(1,370)				
Miami	(1,995)		635	(1,360)				
Tippecanoe	(807)		257	(550)				
Steuben	(722)		230	(492)				
Ripley	(510)		162	(348)				
Dearborn	(410)		131	(279)				
Boone	(312)		99	(213)				
Clinton	(142)		45	<u>(97)</u>				
	(\$308,469)		\$98,150	(\$210,319)				

State Agencies Affected: Division of State Court Administration.

Local Agencies Affected: City and town courts, trial courts.

<u>Information Sources:</u> IC 33-35-5-7, *Indiana Judicial Reports*, Division of State Court Administration.

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